


NAME & TITLE	James L. Shea, Baltimore City Solicitor	CITY OF BALTIMORE	
AGENCY NAME & ADDRESS	Department of Law Suite 101, City Hall		
SUBJECT	Plaintiff: Alex Holden <i>Alex Holden v. Jason Giordano, et al.</i> U.S. District Court – Case No. 1:22-cv-01994-BPG		

# MEMO

**TO:** Honorable President and Members  
of the Board of Estimates

**DATE:** December 5, 2022

## ACTION REQUESTED OF BOARD OF ESTIMATES

The Department of Law respectfully requests authorization to approve the settlement of a lawsuit brought by Alex Holden. The lawsuit was filed against the Baltimore Police Department (“BPD”), and Officers Jason Giordano and Jimmy Shetterly. Plaintiff alleges both state and federal claims against the BPD and the officer defendants.

## AMOUNT OF MONEY AND SOURCE OF FUNDS

The total amount of the proposed settlement is \$315,000.00.  
Funds are available in account number 2045-000000-1450-716700-603070.

12/8/22  
*J. Shea*

## BACKGROUND/EXPLANATION

On May 3, 2012, BPD officers were patrolling a known drug trafficking area in Baltimore City, when they observed Plaintiff engaging in behavior consistent with a CDS transaction. The officers attempted to stop and detain Plaintiff, but he fled, and Officer Giordano witnessed Plaintiff discard a white package while fleeing. The Officers caught and arrested Plaintiff, after which they recovered the package Plaintiff discarded, finding several bags of suspected CDS.

Plaintiff was charged with various CDS violations and ultimately pled guilty to possession with intent to distribute. Plaintiff served more than 2 years of incarceration as well as more than 1 year of parole. The State’s Attorney’s Office moved to vacate Plaintiff’s charges in 2019, after which all charges were dismissed.

Plaintiff then filed a timely LGTCA notice, alleging there was no probable cause for the officers to stop him and that the drugs recovered as a result of the stop were planted by the officers. Plaintiff’s claims include federal § 1983 claims of malicious prosecution and failure to supervise, and a state claim for violations of the Md. Declaration of Rights.

In order to resolve this case, avoiding the expense, time, and uncertainties of further protracted litigation and the potential for an excess judgment, BPD and the City agreed to offer Plaintiff a

settlement payment of \$315,000.00, for complete settlement of the case. In return, Plaintiff Holden has agreed to dismiss his lawsuit against the Officers and the Baltimore Police Department.

Based on a review by the Settlement Committee of the Law Department, a recommendation to settle is made to the Board of Estimates to approve the settlement of this case to avoid a potential adverse jury verdict. As with the prior GTTF settlements, we believe this settlement is in the best interest of both the City and the plaintiff who may have been harmed by the misconduct of former GTTF members.



James L. Shea  
Baltimore City Solicitor

APPROVED BY THE BOARD OF ESTIMATES

\_\_\_\_\_  
Clerk

\_\_\_\_\_  
Date

## SETTLEMENT AGREEMENT AND RELEASE

THIS SETTLEMENT AGREEMENT AND RELEASE (the "Agreement") is made and entered into this 2<sup>nd</sup> day of December, 2022, by, between, and among Alex Holden (the "Releasing Party"), and the undersigned, Baltimore Police Department ("BPD") and the Mayor and City Council of Baltimore (collectively, BPD and the Mayor and City Council of Baltimore will be referred to as the "Settling Parties"). The Settling Parties, in addition to all current and former officers and employees of the BPD and Mayor and City Council of Baltimore are hereafter referred to as the "Released Parties." The Released Parties together with the Releasing Party are referred to herein as the "Parties."

### RECITALS

WHEREAS, Releasing Party filed a Complaint in the United States District Court for the District of Maryland, substantially or similarly styled as *Alex Holden v. Jason Giordano, et al.*, Case No. 1:22-cv-01994 (the "Litigation"), arising out of an alleged incident that occurred and/or began on or about May 3, 2012, in Baltimore City, Maryland (the "Occurrence"); and

WHEREAS, the Releasing Party alleges that he sustained personal injuries, civil rights violations, economic damages, emotional distress and/or other damages, whether presently known or unknown, related to the Occurrence (hereinafter "Releasing Party's Losses"); and

WHEREAS, the Released Parties deny and dispute the allegations asserted in the Litigation; and

WHEREAS, the Settling Parties now desire to fully compromise and settle finally and forever any now existing or such other future claims or disputes asserted or which could have been asserted of whatever nature, including without limitation, any and all claims, causes of action, costs and

demands of whatever name or nature, in any manner by the Releasing Party arising, growing out of, or on account of any Releasing Party's Losses, the Litigation, or the Occurrence, against the Released Parties.

### AGREEMENT

NOW THEREFORE, in consideration of the mutual promises and agreements set forth herein, and for other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Releasing Party and Settling Parties hereby covenant and agree as follows:

1. **Recitals:** The foregoing recitals are incorporated into and made part of this Agreement.

2. **Payment:** In consideration of the Settling Parties' entry into this Agreement, and for other good and valuable consideration, the receipt and sufficiency of which is acknowledged by the Settling Parties, the City shall make the sum total payment to the Releasing Party of Three Hundred and Fifteen Thousand Dollars and Zero Cents (\$315,000.00), on behalf of the Released Parties, as full and final payment for making the Release and abiding by the terms set forth in this Agreement (the "Settlement Sum").

3. **Dismissal:** In accordance with the Rule 111 Settlement Order to be entered by the Court, the Parties shall reserve and maintain all rights to seek reopening of the Litigation, as allotted under D. Md. L.R. 111.

4. **Approval by City's Board of Estimates:** The Parties understand that payment of the Settlement Sum as set forth in this Agreement is subject to, and contingent upon, the prior approval by Baltimore City's Board of Estimates. In the event that the Board of Estimates rejects the settlement, this Agreement will become void and of no legal effect, whereupon the parties

could continue to seek relief through the Litigation regarding the Occurrence. The Released Parties and their counsel agree to present this settlement to the Board of Estimates, together with their recommendation that this settlement be approved.

5. **Warranty of Capacity to Enter Into Release:** The Releasing Party represents and warrants that no other person or entity has any interest in the claims, demands, allegations or causes of action referred to in this Agreement except as otherwise set forth herein and that he has the sole right and exclusive authority to execute this Agreement, to receive the sum specified in it and to release all claims on his behalf, and that he has not sold, assigned, transferred, conveyed or otherwise disposed of any claim, demand, obligation or causes of action referred to in this Agreement. If any person should assert a claim on behalf of the Releasing Party for damages against any of the Released Parties claiming that the Releasing Party did not have the right or authority to enter into this Agreement or receive the monies hereunder, the Releasing Party agrees to indemnify, defend, and hold harmless the Released Parties from any and all claims or contentions, damages, costs, liability and attorneys' fees as a consequence or result of such claim or lawsuit.

6. **General Release and Covenant not to Sue:** In consideration of the payment of the Settlement Sum and other good and valuable consideration, the Releasing Party, his heirs, assigns, agents, representatives, attorneys and successors in interest hereby unconditionally releases and forever discharges and covenants not to sue the Released Parties, their officials, agents, employees, employers, agencies, departments, directors, officers, members, representatives, assigns, attorneys, successors in interest, and all other persons, firms, entities, governmental entities, and corporations from any and all Claims which the Releasing Party may now or hereafter have or claim to have,

arising out of, or in any way related to, the Occurrence, Releasing Party's Losses, and/or the allegations or claims asserted, or that could have been asserted, in the Litigation, provided, however, the obligations of the Releasing Party and the Settling Parties under this Agreement shall continue in full force and effect.

As referred to herein, the term "Claims" shall mean and include, but is not limited to, any and all losses, costs, expenses, debts, actions (constitutional or statutory, in law, or in equity), causes of action, suits, damages, claims, demands and all other claims, liabilities and obligations of any nature whatsoever including but not limited to any and all claims for discrimination under Title VII of the Civil Rights Act of 1964, the Civil Rights Act of 1991, the Age Discrimination in Employment Act, the Equal Pay Act, the Older Worker Benefits Protection Act, the Family and Medical Leave Act, the Consolidated Omnibus Budget Reconciliation Act, the Americans With Disabilities Act, the Employee Retirement Income Security Act, any claims under § 1983 ("Monell claims") and any comparative state law, whether presently known or unknown, including attorneys' and consultant's fees.

7. **Costs and Expenses.** The Releasing Party and the Settling Parties will be responsible for their own respective costs and expenses incurred in connection with the prosecution, defense and settlement of the claims asserted by the Releasing Party in the Litigation.

8. **No Admission of Liability:** It is understood and agreed by the Releasing Party and the Settling Parties that this Agreement and the Releases contained herein shall not be construed as an admission of liability on the part of any of the Parties, any such liability being expressly denied, and that rather, the purpose of this Agreement is to fully and finally resolve all differences amongst the Parties and to allow the Parties to avoid the time, expense and uncertainties of protracted litigation.

9. **Medicare/Medicaid Liens:** The Releasing Party understands that Section 111 of the Medicare, Medicaid and SCHIP Extension Act of 2007 ("MMSEA") imposes a lien (the "Medicare Lien") for reimbursement of certain payments made by Medicare. The Settling Parties understand and believe that there are no outstanding Medicare Liens. Notwithstanding this, in the event that payment of the claims results in an obligation to reimburse Medicare, the Releasing Party agrees to make such reimbursement and agrees that his attorneys may retain sufficient funds in the attorneys' escrow account to satisfy the Medicare Lien. If the Releasing Party or his attorneys fail to satisfy a Medicare Lien, and that failure causes the Released Parties to pay or reimburse any person or entity any amount MMSEA specifies, the Releasing Party agrees to reimburse the Released Parties' payment or reimbursement to such person or entity. Upon receipt of documentation from Medicare that any Medicare Lien is satisfied, the Releasing Party will send a copy of such documentation to the Released Parties.

10. **No Evidence of Need to Indemnify:** It is understood and agreed by the Parties that this Agreement and/or corresponding settlement or payment of the Settlement Sum is not to be construed as evidence of an obligation on behalf of the Settling Parties to indemnify any person who may be covered under this Agreement for claims of intentional conduct, as such contention is expressly denied.

11. **Entire Agreement of the Parties:** It is understood and agreed by the Releasing Party and Settling Parties that this Agreement constitutes the entire Agreement among the Parties with respect to the subject matter hereof and supersedes all other prior and contemporaneous written or oral agreements and discussions. This Agreement may only be amended by a writing signed by all parties hereto.

12. **Drafting of the Agreement.** The Releasing Party and Settling Parties acknowledge and agree that this Agreement represents the product of negotiations by the Releasing Party and Settling Parties and shall not be deemed to have been drafted exclusively by any one party. In the event of a dispute regarding the meaning of any language contained in this Agreement, the Releasing Party and Settling Parties agree that the same shall be accorded a reasonable construction and shall not be construed more strongly against one party than the other.

13. **Severability:** In the event that any covenant, condition, or other provision contained in this Agreement is held to be invalid, void, or illegal by any court of competent jurisdiction, the same shall be deemed severable from the remainder of this Agreement and shall in no way affect, impair or invalidate any other covenant, condition or other provision contained herein. If such condition, covenant or other provision shall be deemed invalid due to its scope of breadth, such covenant, condition or other provision shall be deemed valid to the extent of the scope of breadth permitted by law.

14. **WAIVER OF JURY TRIAL:** TO THE EXTENT AN ACTION IS FILED IN ANY COURT IN CONNECTION WITH ANY COVENANT, TERM OR CONDITION OF THIS AGREEMENT, RELEASING PARTY AND SETTLING PARTIES HEREBY KNOWINGLY, VOLUNTARILY, AND INTELLIGENTLY WAIVE ANY AND ALL RIGHTS TO A TRIAL BY JURY.

15. **Knowing and Voluntary Act:** The Releasing Party and Settling Parties represent that each read this Agreement and acknowledge that each has been represented or had the opportunity to be represented by legal counsel of their own choice throughout all of the negotiations which preceded the execution of this Agreement and that Releasing Party and Settling Parties voluntarily



and knowingly executed this Agreement of their own free will and/or with the consent and/or on the advice of such legal counsel. Each of the Parties further acknowledge that each and/or such party's counsel have had adequate opportunity to make whatever investigation or inquiry they may deem necessary or desirable in connection with the subject matter of this Agreement prior to the execution hereof and the delivery and acceptance of the considerations specified herein.

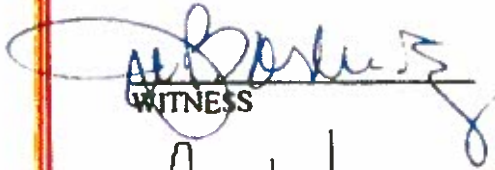
16. **Survival of Terms:** Releasing Party and Settling Parties agree that this Agreement shall upon approval inure to the benefit of the Releasing Party and Settling Parties and their respective agents, assigns, partners, heirs, executors, administrators, and personal or legal representatives. The Releasing Party and Settling Parties understand and agree that the terms, covenants, and conditions set forth in this Agreement shall survive the closing of the Agreement.

17. **Governing Law:** This Agreement shall be governed by and construed and enforced in accordance with the laws of the State of Maryland, without giving effect to its conflicts of law provisions, and any legal actions presenting disputes arising out of or under this Agreement shall be subject to the exclusive jurisdiction of the Circuit Court for Baltimore City, Maryland.

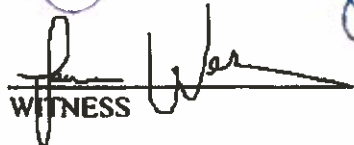
18. **Counterparts:** This Agreement may be executed in any number of counterparts, each of which shall be deemed an original, but all of which together shall be deemed to be one and the same instrument. An emailed, facsimile or copy signature will be binding and legal in all respects as if it were an original signature to this Agreement.

**[SIGNATURES ON FOLLOWING PAGE]**

IN WITNESS WHEREOF, the Parties have executed this Agreement by the duly authorized representatives as of the date first written above:

  
WITNESS

  
Alex Holden (SEAL)

  
WITNESS

By:   
James L. Shea, Baltimore City Solicitor (SEAL)

Approved as to Form and Legal Sufficiency **APPROVED BY THE BOARD OF ESTIMATES**

By:   
Chief Solicitor  
Department of Law

By: \_\_\_\_\_  
Clerk Date